CABINET - 10.6.2020

MINUTES OF THE MEETING OF THE CABINET HELD ON WEDNESDAY, 10 JUNE 2020

COUNCILLORS

PRESENT Nesil Caliskan (Leader of the Council), Ian Barnes (Deputy Leader), Alev Cazimoglu (Cabinet Member for Health and Social Care), Guney Dogan (Cabinet Member for Environment and Sustainability), Rick Jewell (Cabinet Member for Children's Services), Nneka Keazor (Cabinet Member for Community Safety and Cohesion), Mary Maguire (Cabinet Member for Finance and Procurement), Gina Needs (Cabinet Member for Social Housing), George Savva MBE (Cabinet Member for Licensing and Regulatory Services) and Mahtab Uddin (Cabinet Member for Public Health)

> Associate Cabinet Members (Non-Executive and Non-Voting): Mustafa Cetinkaya (Enfield South East), Ahmet Hasan (Enfield North) and Claire Stewart (Enfield West)

OFFICERS: Ian Davis (Chief Executive), Tony Theodoulou (Executive Director People), Fay Hammond (Acting Executive Director Resources), Doug Wilkinson (Director of Environment & Operational Services), Jeremy Chambers (Director of Law and Governance), Tinu Olowe (Director of Human Resources and Organisational Development), Joanne Drew (Director of Housing and Regeneration), Claire Johnson (Head of Governance, Scrutiny and Registration Services), Clare Bryant (Senior Governance Officer), Andrea De Lucy (Press and New Media Officer) and Will Wraxall (Shareholder and Commercial Partnerships Manager) Jacqui Hurst (Secretary)

1 APOLOGIES FOR ABSENCE

There were no apologies for absence.

2

DECLARATIONS OF INTEREST

There were no declarations of interest.

3 DEPUTATIONS

NOTED, that there were no deputations to be considered at this Cabinet meeting.

4 MINUTES

AGREED, that the minutes of the previous meeting of the Cabinet held on 13 May 2020 be confirmed and signed by the Chair as a correct record.

5

TRADING COMPANY BUSINESS PLANS

Councillor Mary Maguire (Cabinet Member for Finance and Procurement) introduced the report of the Director of Law and Governance (No.258).

NOTED

- 1. That Report No.259 (containing exempt information) also referred as detailed in Minute No.11 below.
- 2. That the Council's trading companies operated according to forward business plans, which were fully refreshed for the 2019/20 financial year and were now due for one-year rolling update. This report provided updates on Housing Gateway Ltd. (HGL) and Energetik as detailed.
- 3. HGL worked to a three-year business plan which had been updated to reflect the period 2020-23; including an update to include provision of an ethical lettings agency.
- 4. The detailed information set out in the report on HGL's strategic objectives; the development of an ethical lettings agency; the core portfolio expansion proposals; and information regarding finances and equity investment. The strategic objectives, as set out in section 3.5 of the report were aligned to the Council's plan objectives and would provide a good contribution towards and, help to improve the overall housing offer for residents. In summary the objectives included: delivering increased housing supply to the Council with at least an additional 250 units by 2023; delivering savings to the council of £1m per year; and, delivering an innovative ethical estate agency which would also lead to a reduction in the use of temporary accommodation. Members were also reminded of the achievements of HGL to date in the provision of quality housing to Enfield's residents and in the savings achieved for the Council.
- 5. The benefits of establishing an ethical lettings agency, as set out in the report and business plan of HGL which would support the aims of the Council's housing strategy. The agency would be able to offer longer term tenancies of up to five years that were not generally found in the private rented sector. It was hoped that the work of the agency would contribute to the prevention of homelessness in the Borough, as outlined in the report.

- 6. That Cabinet had considered and approved the envelope for an investment of equity funding in HGL as part of the Capital Programme in March 2020, this was further detailed in Report No.259 (Minute No.11 below referred).
- 7. The updates provided within the report on Energetik, sections 3.22 to 3.25 of the report referred, relating to the Meridian Water Energy Centre and the Heat Network Expansion. Further information was also provided in Report No.259, referred to in Minute No.11 below.
- 8. That the construction of the Meridian Water energy centre, which would serve phase one of the Meridian Water development, was scheduled to begin in October 2020. Members were updated on the developments relating to the heat network expansion at three satellite networks in Ladderswood, New Avenue and Alma Road/Electric Quarter. There had been some delay in the completion of the projects due to the Covid 19 pandemic with contractors working at 50% capacity; with the projects at New Avenue and Alma now due for completion in August and October respectively rather than May.
- 9. Members were reminded that Energetik would provide cleaner and cheaper energy and, help to address the issue of fuel poverty. Energetik was a long-term investment which had high set up costs, in common with other such companies.
- 10. That to mitigate the risk of variations arising to the detailed business plans, the Council had implemented Reserved Matters with the companies, as set out in sections 3.26 and 3.27 of the report. Any matters arising requiring Cabinet approval would be brought forward during the year as required.
- 11. That the Council's companies reported on a quarterly basis, as detailed in sections 3.29 and 3.30 of the report.
- 12. The key risks as outlined in section 7 of the report.
- 13. That questions and comments were invited from the Cabinet Members as summarised in the points below.
- 14. That the supply of good quality housing was a major issue across London. The proposals regarding the work and further development of HGL was welcomed. It was further noted that the provision of good quality housing was a major determinant of good health and was a factor within the Council's Health and Wellbeing Strategy. The company was making good progress and was also financially beneficial to the Council. Members were pleased to note that Enfield had not invested in commercial properties as some other local authorities had done. Assurances were given that Enfield would not be seeking to make such investments. Investments would be made to support and benefit the residents of the Borough.

- 15. That the investments referred to above had been a factor in the rise in interest rates for the public works loan board, as explained at the meeting. It was further noted that rates had now lowered for infrastructure investment projects.
- 16. That Energetik's operating plan (provided in Report No.259, Minute No.11 below referred) did not require the Council's approval as shareholder, as set out in section 1.5 of the report. In response to a question raised, it was explained (during the discussion of Report No.259) that the Cabinet was required to, and had previously approved, Energetik's business plan. The one-year operating plan now presented flowed from the business plan and was presented for transparency. The processes in place provided oversight by Cabinet with the company enabled to make operational decisions within specified parameters. The reserved matters, explained within the report, were also reiterated.
- 17. Members asked that Cabinet be provided with regular updates from the Council's companies as and when appropriate at future Cabinet meetings, with representatives of the companies invited to attend. The potential impact of the Covid 19 pandemic on their business plans was highlighted.
- 18. Members supported the development of HGL and provision of quality housing to meet the desperate need in the Borough. The development of an ethical lettings agency was welcomed to support residents and in turn reduce the need for the provision of temporary accommodation.
- 19. That the development of an ethical lettings agency was an important development which supported the Council's overall housing strategy. The benefits of such an agency were highlighted. It would enable the Council to intervene in the private rented market and support the delivery of mixed housing options. It would help to support many residents who were not eligible for housing benefit or social housing.
- 20. That this Council's approach to the development of Meridian Water on a phased basis had secured the future of Meridian Water housing delivery and enabled Energetik to become a viable energy company.

Alternative Options Considered: NOTED, the detailed alternative options that had been considered as set out in full in section 4 of the report and summarised below:

- For Housing Gateway Ltd. the first alternative was to do nothing and allow the company to continue with its existing business plan covering the period 2019-22. This had not been recommended for the reasons detailed in the report.
- A complete refresh of the entire business plan.
- For Cabinet to reject the business plan and request a revision.

• In regard to Energetik, the shareholder did not approve the Operating Plan being presented, therefore formally there was no alternative.

DECISION: The Cabinet agreed to

- 1. Approve the business plan of Housing Gateway Ltd. for the period 2020-2023, including the development and implementation of an Ethical Lettings Agency alongside the company's core private rented business.
- 2. Note and support the Operating Plan of Energetik for the period 2020-2023.

Reason: The Housing Gateway Ltd. business plan and Energetik operating plan presented would assist in achieving the Council's corporate plan objectives, would assist residents by providing a genuine, affordable alternative to the general private market, and would help the Council financially through the recovery of interest premiums and contributions to cost avoidance in areas such as homelessness.

(Key decision – reference number 5099)

6

TRANSPORT FOR LONDON (TFL) CAPITAL SCHEMES - UPDATE

Doug Wilkinson (Director of Environment and Operational Services) provided Cabinet with a verbal update on Transport for London (TfL) Capital Schemes, as summarised below.

NOTED

- 1. That the situation regarding TfL capital schemes was developing rapidly and this update was to keep Members informed of the current situation and the significant impact that the Covid 19 pandemic was having on TfL.
- Passenger numbers for both tube and bus travel had reduced between 80 – 90% which had had a profound effect on TfL's income. TfL were still actively encouraging passengers not to travel unless absolutely necessary, to support the Government's position, in accordance with Public Health England advice.
- 3. That the financial situation had resulted in TfL pausing most of its projects including those within the Local Implementation Plan. TfL required financial support from Government and had recently secured through negotiation an interim deal until September 2020 of c.£1.6bn.
- 4. That as part of the financial negotiations with the Government, TfL had secured £45m of emergency funding to deliver social distancing projects in boroughs, support active forms of travel and reduce pressure on public transport at peak times. This programme was

known as the London Streetspace Plan. The main focus of the Plan was outlined to Members.

5. That Enfield had submitted bids for funding as part of the London Streetspace Plan as set out below:

Item	Title	LSP Type of Intervention	Total Funding Request	Status
1	Fore Street footway widening	Social Distancing	£52,700	Pending decision
2	A1010 North – completion of Cycle Enfield route	Strategic Cycling Route	£1,379,430	£1.2m approved
3	CS 1 Link (A1010S to North Mid)	Strategic Cycling Route	£267,930	£200k approved
4	Enfield Town footway widening	Social Distancing	£78,930	Pending decision
5	Tranche 1 Modal Filters (10 Streets)	Low Traffic Neighbourhoods	£105,000	Pending decision
6	Fox Lane LTN	Low Traffic Neighbourhoods	£192,500	Pending decision
7	Tranche 1 School Streets (12 schools)	Low Traffic Neighbourhoods	£240,000	Pending decision
8	GP Cycle Parking provision	Strategic Cycling Routes	£45,662	Pending decision
9	Temporary Wayfinding	Strategic Cycling Routes	£27,000	Pending decision
		Total	£2,389,152	

- 6. The projects were designed to encourage active travel such as cycling and walking, deter the use of public transport and car use and provide for increased social distancing provision. The success of Enfield's bids to date were outlined to Members. The funds were to be shared across London. There were conditions attached to the delivery of the projects with fast delivery required.
- 7. In addition to funding from TfL, the Department for Transport had created an Emergency Active Travel Fund. The first tranche of funding was the potential allocation of £100k to each Borough. Boroughs had to bid to demonstrate schemes for the quick and effective use of funds to reallocate road space to cyclists and pedestrians. Fast delivery of any successful bids was required.
- 8. Members expressed their thanks and appreciation to Doug Wilkinson and his team of officers for their prompt action and development of bids to meet the required criteria for fast implementation. The situation was continuing to develop quickly. It was noted that the bids to widen footpaths in town centre areas would also promote the Council's aims to revitalise its town centres and encourage residents' return in a safe and socially distanced way. Members and officers would continue to work together to support and revitalise the Borough's local economy and facilitate the safe use of town centres by its residents. Transport

and economic development would work together to support businesses in the town centres.

9. Members expressed their thanks to Doug Wilkinson (Director of Environment and Operational Services) for his informative update.

7

TRANSPORT FOR LONDON (TFL) UNDER 18S AND SCHOOL TRANSPORT - UPDATE

Doug Wilkinson (Director of Environment and Operational Services) provided Cabinet with a verbal update on Transport for London (TfL) Under 18s and School Transport, as summarised below.

NOTED

- 1. That as part of the £1.6 billion funding and financing package with the Government to help ensure TfL can continue to deliver essential services until the end of September 2020, TfL had been asked to suspend free travel for under 18s. Its withdrawal means that the statutory support for school travel for some age groups falls to the local authorities, as it does in the rest of the country. The rationale for the proposal was to try and reduce pressure on the public transport network during the morning peak, when current social distancing requirements are severely reducing capacity.
- 2. That discussions between London Councils, TfL and the Government were on-going. Members were advised of the statutory requirements to provide home to school transport for certain categories of young people. In the short-term the Council would be required to urgently identify the specific pupils eligible for free travel using national criteria.
- 3. That Enfield was working closely with London Councils and lobbying Government on this issue. Whilst school children were being encouraged to walk and cycle, this was not always possible. The costs to be incurred by the Council as a result of this development were unknown at present and work was continuing. It was acknowledged that the loss of free travel for under 18s would unfairly impact poorer and vulnerable families. Work was continuing across London and further updates would be provided as the situation continued to develop.
- 4. Members were invited to raise questions of clarification and comments on the proposals, as summarised below.
- 5. That many parents submitted their school preferences based on local bus routes and ease of access to their school of choice. This change in policy would add to the financial pressures being faced by many families already as a result of the Covid 19 pandemic. Transport and education officers would work closely together to assess the impact.

- 6. Members expressed their concerns on all aspects of the loss of free travel for under 18s including the financial impact on poorer families and the safety and security of young people. This would add financial pressure at a time when the significant consequences of the pandemic were already being suffered by many families. The Council would continue to lobby Government on this issue. The Government must support local authorities financially to meet the significant consequences of the Covid 19 pandemic.
- 7. Members reiterated their view that the removal of free travel for under 18s was unfair, affecting the poorest families and placing a further financial burden on local authorities. The safety of children was paramount; many had long journeys to school on public transport. This was at a time of significant financial hardship for many families.
- 8. That under 18s were being punished as a result of the financial impact to TfL that had resulted from the Covid-19 pandemic and implementing the Government's directive of staying at home and minimising the use of public transport in order to control the spread of the virus. The potential negative impact on bus drivers and other workers in managing this change whilst not adversely impacting on children's safety was noted. This matter also highlighted the broader issue of adequate Government funding of public services. TfL was not funded by Government and was dependent on income generation which made it vulnerable to major issues such as the current pandemic. London residents would suffer as a result. Councillor Caliskan, as Leader of the Council, would be lobbying Government on behalf of Enfield, together with London Councils, and called on Opposition Members to support cross-party lobbying on this issue. Members expressed the hope that this change in policy would be temporary.

8

CABINET AGENDA PLANNING - FUTURE ITEMS

NOTED, for information, the provisional list of items scheduled for future Cabinet meetings.

9

DATE OF NEXT MEETING

NOTED, that the next Cabinet meeting was scheduled to take place on Wednesday 15 July 2020 at 7.15pm

10

EXCLUSION OF THE PRESS AND PUBLIC

RESOLVED in accordance with Section 100(A) of the Local Government Act 1972 to exclude the press and public from the meeting for the item of

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business listed as part two on the agenda on the grounds that it involves the likely disclosure of exempt information as defined in Paragraph 3 (information relating to the financial or business affairs of any particular person (including the authority holding that information) of Part 1 of Schedule 12A to the Act (as amended by the Local Government (Access to Information) (Variation) Order 2006).

11

TRADING COMPANY BUSINESS PLANS

Councillor Mary Maguire (Cabinet Member for Finance and Procurement) introduced the report of the Director of Law and Governance (No.259).

NOTED

- 1. That Report No. 258 also referred as detailed in Minute No.5 above.
- 2. In relation to Housing Gateway Ltd, the proposals to expand the housing portfolio, the subscription agreement, business case and projections were noted and discussed in detail, as set out in the report providing commercially sensitive information.
- 3. That the proposed equity investment in HGL had previously been approved as part of the Council's capital programme. Members discussed the long-term aims of the Council and HGL as set out in the report and business plan.
- 4. The detailed financial information provided in respect of Energetik; the company was at an early stage of its 40-year business plan and required a significant investment in the beginning to build and develop its heat network. The Meridian Water development was key to its future success.
- 5. In response to an earlier question, clarification was provided on the role of Cabinet in approving the company business plans. The business plan of Energetik had been approved by Cabinet previously, this report was presenting the one-year operating plan which flowed from the business plan and had been reported for transparency. Agreed processes were in place to enable Cabinet oversight of the companies whilst enabling the companies to make operational decisions which agreed parameters. (Minute No.5 above also referred).
- 6. The proposed subscription agreement as detailed in the report was explained to Members.
- 7. That the tranche 2 funding for Energetik had been approved previously, as set out in the report.

Alternative Options Considered: NOTED, the alternative options that had been considered as detailed in Report No.258, Minute No.5 above referred.

DECISION: The Cabinet agreed to approve the investment of £5m equity funding in HGL, for the stated purpose of expanding the rental portfolio of the core business, and delegated authority to the Director of Law and Governance to implement and approve a Subscription Agreement to this effect.

Reason: NOTED the reason for the above decision, as detailed in section 5 of the report.

(Key decision – reference number 5099)